|               |                |                | Procedures Re<br>2 of 1968, as amended ar     |                                    | as amended.         |                   |  |   |
|---------------|----------------|----------------|---|------------------------------------|---------------------|-------------------|--|---|
| Loca          | I Unit         | of Gov         | vernment Type                                 |                                    |                     | Local Unit Name   |  | County  |
| □C            | oun            | ty             | ☐City ☐Twp                                    | ∐Village                           | ⊠Other              | Battle Creek      | Police and Fire Pension  | Calhoun   |
| Fisca         | al Yea         | r End          |   | Opinion Date                       |                     |                   | Date Audit Report Submitted to State   | ,   |
| Jur           | ne 3           | 0, 20          | 006   | November                           | 1, 2006             |                   | November 21, 2006  |   |
| We a          | ffirm          | that           | :   |                                    |                     |                   |  |   |
| We a          | re ce          | ertifie        | d public accountants                          | licensed to pra                    | actice in Mi        | ichigan.          |  |   |
|               |                |                | rm the following mat<br>_etter (report of com |                                    |                     |                   | d in the financial statements, inc   | luding the notes, or in the   |
|               | YES            | 9              | Check each applic                             | able box belo                      | <b>w</b> . (See ins | structions for fu | rther detail.)   |   |
| 1.            | ×              |                | All required compore reporting entity note    |                                    |                     |                   |  | tements and/or disclosed in the   |
| 2.            | X              |                |   |                                    |                     |                   | 's unreserved fund balances/un<br>dget for expenditures.                                   | restricted net assets   |
| 3.            | X              |                | The local unit is in                          | compliance with                    | n the Unifor        | rm Chart of Acc   | ounts issued by the Department   | of Treasury.  |
| 4.            | X              |                | The local unit has a                          | dopted a budg                      | et for all red      | quired funds.     |  |   |
| 5.            | X              |                | A public hearing on                           | the budget wa                      | s held in ac        | ccordance with    | State statute.   |   |
| 6.            | X              |                | The local unit has rother guidance as i       |                                    |                     |                   | order issued under the Emerge<br>vision.   | ncy Municipal Loan Act, or  |
| 7.            | X              |                | The local unit has r                          | ot been delinq                     | uent in disti       | ributing tax reve | enues that were collected for an   | other taxing unit.  |
| 8.            | X              |                | The local unit only                           | nolds deposits/                    | investment          | s that comply w   | rith statutory requirements.   |   |
| 9.            | X              |                |   |                                    |                     |                   | at came to our attention as defin<br>(see Appendix H of Bulletin).                         | ed in the <i>Bulletin for</i>   |
| 10.           | ×              |                | that have not been                            | previously com                     | municated           | to the Local Au   | ent, which came to our attention<br>idit and Finance Division (LAFD<br>der separate cover. | during the course of our audit<br>). If there is such activity that has |
| 11.           | X              |                | The local unit is fre                         | e of repeated c                    | omments fr          | rom previous ye   | ears.  |   |
| 12.           | X              |                | The audit opinion is                          | UNQUALIFIE                         | D.                  |                   |  |   |
| 13.           | X              |                | The local unit has caccepted accounting       |                                    |                     | GASB 34 as m      | odified by MCGAA Statement #   | 7 and other generally   |
| 14.           | ×              |                | The board or counc                            | il approves all                    | invoices pri        | ior to payment    | as required by charter or statute  |   |
| 15.           | X              |                | To our knowledge,                             | bank reconcilia                    | tions that v        | vere reviewed v   | vere performed timely.   |   |
| inclu<br>desc | uded<br>cripti | in th<br>on(s) |   | dit report, nor o<br>or commission | do they ob<br>n.    | tain a stand-al   | erating within the boundaries of one audit, please enclose the II respects.                |   |
|               |                |                | closed the following                          |                                    | Enclosed            | 1                 | enter a brief justification)   |   |
|               |                |                | tements                                       |                                    | $\boxtimes$         |                   |  |   |
|               |                |                |   |                                    |                     | 1                 |  |   |

| We have enclosed the following:            | Enclosed    | Not Required (enter a brief justification) |                  |                |       |  |  |  |
|--|-------------|--|------------------|----------------|-------|--|--|--|
| Financial Statements                       | $\boxtimes$ |  |                  |                |       |  |  |  |
| The letter of Comments and Recommendations |             | Single letter for the City of Battle Creek |                  |                |       |  |  |  |
| Other (Describe)                           |             |  |                  |                |       |  |  |  |
| Certified Public Accountant (Firm Name)    | •           | •  | Telephone Number |                |       |  |  |  |
| REMANN ROBSON                              |             |  | 517-787-6503     |                |       |  |  |  |
| Street Address                             |             |  | City             | State          | Zip   |  |  |  |
| 675 Robinson Road                          |             |  | Jackson          | MI             | 49203 |  |  |  |
| Authorizing CPA signature                  | Prir        | nted Name                                  |                  | License Number |       |  |  |  |
| Mark Kellines                              | N           | Mark T. Kettner, CPA, CGFM 11673           |                  |                |       |  |  |  |

Financial Statements
And
Supplementary Information

For the Year Ended June 30, 2006



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\* \* \* \* \* \*



#### **INDEPENDENT AUDITORS' REPORT**

November 1, 2006

To the Retirement Board City of Battle Creek, Michigan Police and Fire Retirement System Battle Creek, Michigan

We have audited the accompanying statement of plan net assets of the *City of Battle Creek, Michigan Police and Fire Retirement System* as of June 30, 2006, and the related statement of changes in plan net assets for the year then ended. These financial statements are the responsibility of the Retirement Board. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the financial statements present only the City of Battle Creek, Michigan Police and Fire Retirement System pension trust fund and do not purport to, and do not present fairly the financial position and the changes in financial position of the City of Battle Creek, Michigan in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the plan net assets of the City of Battle Creek, Michigan Police and Fire Retirement System as of June 30, 2006 and the changes in plan net assets thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The historical pension information listed in the table of contents is not a required part of the financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and do not express an opinion on it.

Rehmann Johan



#### Statement of Plan Net Assets June 30, 2006

| Assets                                   |              |                 |
|--|--------------|-----------------|
| Cash and cash equivalents                |              | \$<br>3,880,847 |
| Investments:                             |              |                 |
| U.S. treasuries                          | \$ 7,054,174 |                 |
| U.S. agencies                            | 13,271,995   |                 |
| Domestic corporate securities            | 15,766,422   |                 |
| Domestic equities                        | 44,427,646   |                 |
| American depository receipts             | 14,251,688   |                 |
| International equities                   | 3,074,664    |                 |
| Total investments                        |              | 97,846,589      |
| Interest receivable                      |              | 455,641         |
| Pension contributions receivable         |              | 90,979          |
|  |              |                 |
| Net assets held in trust for pension and |              |                 |

(A schedule of funding progress for the pension plan is presented on page 10.)

\$102,274,056

The accompanying notes are an integral part of these financial statements.

postemployment healthcare benefits

#### Statement of Changes in Plan Net Assets For the Year Ended June 30, 2006

| Additions   |              |                |
|---|--------------|----------------|
| Investment income:  |              |                |
| Net realized and unrealized appreciation                            |              |                |
| in fair value of investments  |              | \$ 3,563,616   |
| Interest and dividends  |              | 6,035,795      |
| Less investment expenses  |              | (1,311,421)    |
| Net investment income   |              | 8,287,990      |
| Contributions:  |              |                |
| Employer  |              | 3,108,229      |
| Employees   |              | 979,497        |
| Total contributions   |              | 4,087,726      |
| Total additions   |              | 12,375,716     |
| Deductions  |              |                |
| Pension benefit payments  |              | 6,166,401      |
| Contribution refunds  |              | 105,665        |
| Medical insurance premiums  |              | 1,679,023      |
| Administrative expenses   |              | 28,543         |
| Total deductions  |              | 7,979,632      |
| Net additions (deductions) to net assets held in trust for benefits |              |                |
| Employees' pension benefits   | \$ 5,358,687 |                |
| Postemployment healthcare benefits                                  | (962,603)    | 4,396,084      |
| Net assets held in trust for benefits, beginning of year            |              | 97,877,972     |
| Net assets held in trust for benefits, end of year                  |              |                |
| Restricted for employees' pension benefits                          | 101,793,640  |                |
| Restricted for employees' postemployment healthcare benefits        | 480,416      | \$ 102,274,056 |

The accompanying notes are an integral part of these financial statements.

#### **Notes To Financial Statements**

#### 1. PLAN DESCRIPTION

The City of Battle Creek, Michigan Police and Fire Retirement System (the "System") is a single-employer defined benefit contributory pension plan which provides retirement, disability, death and postemployment healthcare benefits to plan members and their beneficiaries in accordance with the City of Battle Creek's (the "City") pension ordinance. The System covers all police and fire employees of the City of Battle Creek.

System membership consisted of the following at June 30, 2005, the date of the latest actuarial valuation:

| Total   | <u>406</u> |
|---|------------|
| Vested and non-vested active participants                       | <u>199</u> |
| Terminated employees entitled to but not yet receiving benefits | 5          |
| Retirees and beneficiaries currently receiving benefits         | 202        |

Plan members are required to contribute between 7.5% and 10% of their annual covered salary to the System for pension benefits, depending on bargaining unit. The City contributes such additional amounts as necessary, based on actuarial determinations, to provide assets sufficient to pay for member benefits. The City's pension contribution for the year ended June 30, 2006 represented 18.91% of the annual covered payroll; the contribution for healthcare benefits represented 5.0% of annual covered payroll.

The System is administered by the Retirement Board of the City of Battle Creek, Michigan Police and Fire Retirement System. Plan benefit provisions were established and may be amended under the authority of City Ordinances. Contribution requirements were established and may be amended subject to collective bargaining agreements and approval by the Retirement Board and City of Battle Creek City Commission.

#### **Notes To Financial Statements**

#### 2. SIGNIFICANT ACCOUNTING POLICIES

<u>Basis of Accounting</u> - The System's financial statements are prepared on the accrual basis of accounting. Member contributions are recognized in the period in which they are due. The City's contributions are recognized when due and the employer has made a formal commitment to provide them. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

<u>Valuation of Investments and Income Recognition</u> - The System's investments are stated at fair value. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates. Mortgages, if any, are valued on the basis of future principal and interest payments, and are discounted at prevailing interest rates for similar instruments. The fair value of real estate investments, if any, is based on independent appraisals. Investments that do not have established market values are reported at estimated fair value.

<u>Administration</u> - Administrative costs are financed through the System's investment earnings.

#### 3. DEPOSITS, INVESTMENTS AND SECURITIES LENDING

<u>Deposits</u> - The System does not maintain any checking or other demand/time deposit accounts. Amounts reported as cash and cash equivalents in the statement of plan net assets are composed entirely of short-term investments in money market accounts.

<u>Investments</u> - The Michigan Public Employees Retirement Systems' Investment Act, Public Act 314 of 1965, as amended, authorizes the System to invest in stocks, government and corporate securities, mortgages, real estate, and various other investment instruments, subject to certain limitations. The Retirement Board has the responsibility and authority to oversee the investment portfolio. Various professional investment managers are contracted to assist in managing the System's assets. All investment decisions are subject to Michigan law and the investment policy established by the Retirement Board.

#### **Notes To Financial Statements**

The System's investments are held in a bank-administered trust fund. Following is a summary of the System's investments as of June 30, 2006:

| Investments at fair value, as determined |                      |
|--|----------------------|
| by quoted market price:                  |                      |
| U.S. treasuries                          | \$ 7,054,174         |
| U.S. agencies:                           |                      |
| Not on securities loan                   | 7,249,438            |
| On securities loan                       | 6,022,557            |
| Domestic corporate securities:           |                      |
| Not on securities loan                   | 15,357,993           |
| On securities loan                       | 408,429              |
| Domestic equities:                       |                      |
| Not on securities loan                   | 32,969,753           |
| On securities loan                       | 11,457,893           |
| American depository receipts             | 14,251,688           |
| International equities                   | 3,074,664            |
| <b>Total investments</b>                 | <u>\$ 97,846,589</u> |

In addition to the above, the System has short-term investments of \$3,880,847 as of June 30, 2006 held entirely in money market funds.

Credit Risk. The System's investment policy provides that its investments in fixed income securities be limited to those rated BBB or better by a nationally recognized statistical rating organization. As of June 30, 2006, the System's investments in securities of U.S. agencies were all rated AAA by Standard & Poor's. The System's investments in corporate securities were rated by Standard & Poor's as follows:

| AAA | \$ 2,113,923  |
|-----|---------------|
| AA  | 2,232,314     |
| A   | 8,481,988     |
| BBB | 2,711,354     |
| BB  | 41,844        |
| NR  | 184,999       |
|     | \$ 15,766,422 |

#### **Notes To Financial Statements**

Custodial Credit Risk. For investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the System will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The System's investment policy requires that investment securities be held in trust by a third-party institution in the System's name. As such, although uninsured and unregistered, the System's investments are not exposed to custodial credit risk since the securities are held by the counterparty's trust department in the System's name.

Short-term investments in money market funds are not subject to custodial credit risk.

Concentration of Credit Risk. At June 30, 2006, the U. S. agencies investment portfolio was concentrated as follows:

| <b>Investment Type</b> | Issuer                                 | % of Porfolio |
|------------------------|--|---------------|
| U.S. agencies          | Federal National Mortgage Association  | 66.0%         |
|                        | Federal Home Loan Mortgage Corporation | 31.4%         |

The System's investment policy requires that the securities of any one company or government agency should not exceed 10% of the total fund and no more than 25% of the total fund should be invested in any one industry.

*Interest Rate Risk.* As of June 30, 2006, maturities of the System's debt securities were as follows:

|  |                               | <br>I           | nvest | ment Maturities        | s (fair | value by years         | s) |                        |
|--|-------------------------------|-----------------|-------|------------------------|---------|------------------------|----|------------------------|
|  |                               | Less            |       |                        |         |                        |    | More                   |
|  | <br>Fair Value                | <br>Than 1      |       | 1-5                    |         | 6-10                   |    | Than 10                |
| U.S. treasuries U.S. agencies Domestic corporate | \$<br>7,054,174<br>13,271,995 | \$<br>-         | \$    | 1,876,821<br>2,938,316 | \$      | 4,112,728<br>1,403,932 | \$ | 1,064,625<br>8,929,747 |
| securities                                       | 15,766,422                    | 2,291,465       |       | 8,553,990              |         | 1,606,667              |    | 3,314,300              |
| Total debt securities                            | \$<br>36,092,591              | \$<br>2,291,465 | \$    | 13,369,127             | \$      | 7,123,327              | \$ | 13,308,672             |

Of the above balances, \$584,864 of U.S. agencies securities are callable.

#### **Notes To Financial Statements**

The System's investment policy provides that the maximum maturity for any single fixed income security is ten years and that the weighted average portfolio maturity may not exceed eight years.

Securities Lending. A contract approved by the System's Board, permits the System to lend its securities to broker-dealers and banks (borrowers) for collateral that will be returned for the same securities in the future. The System's custodial bank manages the securities lending program and receives cash as collateral. The collateral securities cannot be pledged or sold by the System unless the borrower defaults. Collateral cash is initially pledged at 100 percent of the fair value of the securities lent, and may not fall below 100 percent during the term of the loan. There are no restrictions on the amount of securities that can be loaned. Securities on loan at year-end are classified in the preceding schedule of custodial credit risk according to the category for the collateral received on the securities lent. At year-end, the System has no credit risk exposure to borrowers because the amounts the System owes the borrowers exceed the amounts the borrowers owe the System. The contract with the System's custodian requires it to indemnify the System if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the System for income distributions by the securities' issuers while the securities are on loan.

#### 4. ANNUAL REQUIRED CONTRIBUTION

The City's annual required contribution cost for the year ended June 30, 2006, was \$2,458,298 for pension benefits and \$649,931 for postemployment healthcare benefits. The City made these required contributions totaling \$3,108,229 and has no retirement benefit obligation.

The annual required contribution for the year ended June 30, 2006 was determined as part of an actuarial valuation of the System as of June 30, 2004 using the entry age actuarial cost method. The actuarial assumptions included: (a) a rate of return on investments of 7.0% per year compounded annually; (b) projected salary increases of 4.5% per year compounded annually, attributable to inflation; (c) additional projected salary increases ranging from 0.0% to 4.0% per year, depending on age and service, attributable to seniority/merit; and (d) the assumption that pension benefits will not increase after retirement. The unfunded actuarial accrued liability is being amortized as a level percentage of payroll over a period of 10 years.

The actuarial value of assets was determined using techniques that smooth the effects of short-term volatility in the market value of investments over a five-year period.

#### **Notes To Financial Statements**

#### 5. RISK MANAGEMENT

The System is exposed to various risks of loss related to torts, errors and omissions. The System participates in the City of Battle Creek's risk management program for all of these exposures. The City's risk management program is primarily a self-insured program with reinsurance for amounts in excess of aggregate loss limits. The City estimates the liability for unpaid claims (including claims incurred but not reported) and allocates the cost to all appropriate entities and funds. There is no further exposure to the System that would require a liability to be recorded in the financial statements.

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## GASB REQUIRED SUPPLEMENTARY INFORMATION

#### CITY OF BATTLE CREEK, MICHIGAN

#### Police and Fire Retirement System Required Supplementary Information

#### **Schedule of Funding Progress - Pension Only**

| Actuarial<br>Valuation<br>Date | Actuarial<br>Value of<br>Assets<br>(A) | Actuarial<br>Accrued<br>Liability<br>(AAL)<br>(B) | ]  | Over (Under)<br>Funded AAL<br>OAAL/UAAL)<br>(A-B) | Funded<br>Ratio<br>(A/B) | Covered<br>Payroll<br>(C) | OAAL/UAAL<br>as a % of<br>Covered<br>Payroll |
|--------------------------------|--|---|----|---|--------------------------|---------------------------|--|
| 6/30/1996                      | \$<br>65,885,237                       | \$<br>66,859,894                                  | \$ | (974,657)   | 98.5%                    | \$<br>9,834,167           | -9.9%  |
| 6/30/1997                      | 72,134,308                             | 71,456,325  |    | 677,983   | 100.9%                   | 10,039,322                | 6.8%   |
| 6/30/1998                      | 79,796,431                             | 74,796,184  |    | 5,000,247   | 106.7%                   | 9,813,441                 | 51.0%  |
| 6/30/1999                      | 87,617,793                             | 78,285,848  |    | 9,331,945   | 111.9%                   | 9,749,682                 | 95.7%  |
| 6/30/2000                      | 95,548,441                             | 83,980,778  |    | 11,567,663  | 113.8%                   | 11,235,312                | 103.0%                                       |
| 6/30/2001                      | 101,190,705                            | 87,909,496  |    | 13,281,209  | 115.1%                   | 11,615,098                | 114.3%                                       |
| 6/30/2002                      | 103,950,731                            | 95,368,883  |    | 8,581,848   | 109.0%                   | 11,907,553                | 72.1%  |
| 6/30/2003                      | 103,655,770                            | 100,346,606                                       |    | 3,309,164   | 103.3%                   | 11,855,130                | 27.9%  |
| 6/30/2004                      | 103,745,735                            | 104,336,169                                       |    | (590,434)   | 99.4%                    | 12,114,360                | -4.9%  |
| 6/30/2005                      | 102,755,663                            | 110,487,311                                       |    | (7,731,648)                                       | 93.0%                    | 12,085,192                | -64.0%                                       |

#### **Schedule of Employer Contributions - Pension Only**

| Year Ended<br>June 30 | Annual Required Contributions | Percentage<br>Contributed |  |  |
|-----------------------|-------------------------------|---------------------------|--|--|
| 1997                  | \$ 1,672,926                  | 100%                      |  |  |
| 1998                  | 1,908,106                     | 100%                      |  |  |
| 1999                  | 1,337,217                     | 100%                      |  |  |
| 2000                  | 1,059,179                     | 100%                      |  |  |
| 2001                  | 732,366                       | 100%                      |  |  |
| 2002                  | 622,566                       | 100%                      |  |  |
| 2003                  | 468,005                       | 100%                      |  |  |
| 2004                  | 1,268,053                     | 100%                      |  |  |
| 2005                  | 1,824,879                     | 100%                      |  |  |
| 2006                  | 2,458,298                     | 100%                      |  |  |